

Department of Benefits and Family Support

**MEMORANDUM** 

Department of Disability and Aging Services

TO: **HUMAN SERVICES COMMISSION** 

THROUGH: TRENT RHORER, EXECUTIVE DIRECTOR

JOAN MILLER, DEPUTY DIRECTOR OF FCS FROM:

ESPERANZA ZAPIEN, DIRECTOR OF CONTRACTS

P.O. Box 7988 San Francisco, CA 94120-7988 www.SFHSA.org

DATE: MAY 17, 2024

**SUBJECT:** NEW CONTRACT: BAYVIEW HUNTERS POINT

FOUNDATION (NON-PROFIT) TO PROVIDE RAPID

HOUSING SERVICES AT HOLLOWAY HOUSE 24-28

**CONTRACT** 

TERM: July 1, 2024 - June 30, 2028

**London Breed** Mayor

**Trent Rhorer Executive Director**  **CONTRACT** New Contingency **Total** \$2,225,652 \$222,565 \$2,448,217 **AMOUNT:** 

ANNUAL FY27-28 FY24-25 FY25-26 FY26-27 **AMOUNT:** \$536,016 \$552,096 \$563,138 \$574,401

**Funding Source FUNDING:** PERCENTAGE: County State \$2,225,652 Federal Contingency Total \$222,565 \$2,448,217

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100%

The Department of Benefits and Family Support (BFS) requests authorization to enter into a contract with Bayview Hunters Point Foundation (BVHPF) for the period of July 1, 2024 through June 30, 2028, in an amount of \$2,225,652 plus a 10% contingency for a total amount not to exceed \$2,448,217. The purpose of the contract is to provide property management and residential services at 538 Holloway.

## **Background**

Since 2014, the duplex located at 538 Holloway Avenue in the Oceanside Merced Ingleside neighborhood has been in use as temporary housing for families in the child welfare system. Bringing Families Home (BFH) program participants who need immediate housing have the option of residing at 538 Holloway.

This accommodation serves as bridge housing in which families can transition from homelessness and unstable housing situations to temporary stable housing with their children within San Francisco through the BFH Program. Many families residing at Holloway House are in reunification and supportive programming provides an opportunity to connect with assigned workers, community-based services, and to experience trial visits with their children.

On-site programming and case management with the assigned Homeless Prenatal Program Housing Specialist creates a stable environment for parents and their children on their journey toward acquiring permanent housing.

#### **Services to be Provided**

Bayview Hunters Point Foundation (BVHPF) will provide the following services:

- 1. Holloway Avenue Residential Counselors. BVHPF monitors the safety and well-being of resident families, ensures that they are following agreed-upon house rules, monitors that no inappropriate visitors are allowed in the building, facilitates civil relationships between residents, intervenes in crises, and notifies the child welfare worker and the Homeless Prenatal Program of continuing family needs and concerns.
- 2. Facility Health and Safety: The residential staff will continue to communicate expectations to families, be responsive to reasonable concerns, and will model problem-solving approaches to the daily concerns and conflicts that arise when living with housemates. When families are unable to follow house rules, unable to use the housing opportunity productively, or when families undermine the safety and wellbeing of other residents, BVHPF communicates with the Homeless Prenatal Program and the HSA child welfare staff to determine appropriate actions.

- 3. *Communication:* As appropriate, the BVHPF staff participates in weekly case conference meetings with HSA and the Homeless Prenatal Program, coordinating communication with the family and sharing any concerns or developments.
- 4. Building Maintenance/Repairs and Janitorial Maintenance: BVHPF is responsible for notifying HSA support services to request basic building maintenance services including minor repairs, for the cleanliness of the common areas, and will provide some basic household supplies i.e. kitchen and cleaning supplies and supplies in-common.
- 5. Service Population / Capacity: Holloway House can serve up to 10 unduplicated families (including children) annually with no more than 5 families at any one time.

#### Selection

Contractor was selected through Request for Proposals #1096 Property Management and Residential Counseling Services, which was competitively bid in January 2024.

#### **Funding**

Funding for this contract is provided entirely by State funds.

#### **ATTACHMENTS**

Appendix A – Services to be Provided

Appendix B – Budget

# Appendix A: Scope of Services to be Provided Bayview Hunters Point Foundation Rapid Housing at Holloway House 7/1/2024 to 6/30/2028

# I. Purpose of Contract

The purpose of this contract is to provide residential management services to occupants of a temporary family housing building, to be located at 538 Holloway Avenue in San Francisco.

## II. Definitions

Contractor	Bayview Hunters Point Foundation					
BFH	Bringing Families Home					
BFS	Department of Benefits and Family Support					
FCS	Family & Children's Services, a division of HSA					
Homeless Families	The term "homeless" includes individuals or families who lack a fixed, regular, and adequate nighttime residence and who have a primary nighttime residence in one or more of the following categories:					
	(1) Shelter					
	-Anyone staying in a mission or homeless or domestic violence shelter, i.e., a supervised public or private facility that provides temporary living accommodations.					
	-Anyone displaced from housing due to a disaster situation.					
	(2) Street					
	-Anyone staying outdoors; for example, street, sidewalk, doorway, park, freeway underpass.					
	(3) Vehicle					
	-Anyone staying in a car, van, bus, truck, RV, or similar vehicle.					
	(4) Make-Shift					
	-Anyone staying in an enclosure or structure that is not authorized or fit for human habitation by building or housing					

	codes, including abandoned buildings ("squats") or substandard apartments and dwellings.				
	(5) Doubled-Up				
	-Anyone staying with friends and/or extended family members (excluding parents and children), because they are otherwise unable to obtain housing, or				
	-Any family with children staying in a Single Room Occupancy (SRO) hotel room –whether or not they have tenancy rights, or				
	- Anyone staying in temporary housing for less than 6 months, and the accommodations provided the person are substandard or inadequate, for example, garage, small room, overly crowded space.				
	(6) Transitional				
	-Anyone staying in a Single Room Occupancy (SRO) hotel room without tenancy rights, or				
	-Anyone formerly homeless (formerly in one of the above categories) who is now incarcerated, hospitalized, or living in a treatment program, half-way house, transitional housing or				
	- Anyone formerly homeless (formerly in one of the above categories) who has obtained supportive housing or permanent housing for less than 30 days.				
HSA	San Francisco Human Services Agency				
Homeless Prenatal Program	The non-profit agency contracted separately from this RFP to provide intensive wrap-around case management services, housing search assistance, and after-care for the families staying temporarily in the 538 Holloway Avenue building.				
Operations	Operations is defined as the infrastructure of the program including the daily provision of administration, maintenance, utilities, furnishings, operational program supplies, food, clothing, security, and program equipment.				
Residential Counseling	On-site (24 hours a day, with 24 hour on call availability as well) residential counselor(s) expected to manage the house rules, monitor who is in the house, facilitate civil relationships between residents, intervene in crises, and alert the Homeless Prenatal Program about observed family needs.				

## **III.** Target Population

The target population for this service is families with open cases in the child welfare system who have been identified as homeless, have children with them, and have been referred by the Homeless Prenatal Program in consultation with HSA.

## **IV.** Description of Services

Contractor shall provide the following services during the term of this contract:

#### **Residential Counselors:**

The temporary family housing building will be staffed by trained residential counselors. Counselors will:

- Monitor the safety and well-being of resident families
- Ensure that resident families follow agreed upon house rules
- Ensure that no inappropriate visitors are allowed in the building
- Facilitate civil relationships between residents
- Intervene in crises
- Notify the Homeless Prenatal Program and Human Services Agency of continuing family needs and concerns

Any changes or proposed reductions of the staffing of the facility must be approved in writing by the HSA program manager.

#### **Facility Health and Safety:**

The Contractor will develop and maintain detailed and reasonable house policies and protocols - to be approved by HSA and annually reviewed at site visit - for the operations of the residence and the standards of behavior for the families. The residential counselors will communicate expectations to families, be responsive to reasonable concerns, and will model problem-solving approaches to the daily concerns and conflicts that arise when living with housemates. When families are unable to follow house rules, unable to use the housing opportunity productively, or when families undermine the safety and well-being of other residents, the Contractor will communicate with the Homeless Prenatal Program and the HSA child welfare staff to determine appropriate actions.

If a family does need to be evicted, the Homeless Prenatal Program will inform the family and make necessary arrangements for them to move. If a family becomes combative or otherwise endangers other residents, the vendor will be prepared to intervene in the on-site crisis, to mediate conflicts between residents, and to ensure a safe environment for children.

#### Communication

As appropriate, the Contractor will participate in weekly case conference meetings with HSA and the Homeless Prenatal Program, coordinating communication with the family and sharing any concerns or developments. When an incident has occurred that compromises the safety and well-being of the families staying at 538 Holloway, the Contractor will notify the HSA Protective Service Worker and the Homeless Prenatal Program within a 12-hour period.

#### **Building Maintenance/Repairs**

The Contractor will need to manage basic building maintenance and repairs – e.g. painting of the interior if necessary, fixing the back fence, child-proofing, obtaining new appliances including washing machines and refrigerators, installing security cameras, CO2 detectors, new carpets and floors, and double-paned windows -- before the facility is occupied by families. These improvements will be conducted in close coordination with HSA.

The Contractor will be responsible for notifying HSA support services to request basic building maintenance services including minor repairs.

#### **Janitorial Maintenance**

The Contractor will be responsible for the cleanliness of the common areas and exterior of the building. The Contractor's Residential Counselors will provide light cleaning in these areas (dusting, vacuuming, etc.) The residents of the facility will be responsible for cleaning the kitchens and bathrooms as well as their units. The Contractor will provide some basic kitchen supplies, cleaning supplies and supplies in-common such as trash bags and toilet paper.

#### **Food**

Families are expected to assume the responsibility for purchasing their own food and household supplies. The contractor will not be responsible for collecting rent.

## V. Objectives

#### **Service Objectives**

- The Contractor will maintain **24-hour** staffing coverage provided by qualified, trained staff at all times.
- The Contractor will ensure that site is clean and maintained, and that minor repairs are completed within five (5) working days.
- Participant Survey

All exiting residents need to complete the Participant Survey. The Contractor will develop and administer an exit survey, approved by HSA/FCS, to measure the quality of residential services. All families exiting the facility will have the opportunity to complete the exit

survey, although completing the survey is voluntary. The Contractor will maintain copies of these surveys and make them available to HSA upon request.

# **Outcome Objectives**

A minimum of **75%** of the families who exit the facility and complete an exit survey will rate the Contractor as good or excellent on orienting them to the program operations and house rules. HSA must approve the survey instrument prior to its use.

Provide an orderly, safe environment.

Maintaining a clean space that is in good repair.

#### VI. Location and Time of Services

Services will be provided at 538 Holloway Ave in San Francisco. The Contractor will have staff on site 24 hours per day, 7 days per week, and 365 days per year.

# VII. Contractor Responsibilities

- **A.** Ensure that all known or suspected instances of child abuse and neglect are reported as required by law. Employees are mandated reporters for suspected child abuse or neglect.
- **B.** Ensure all employees of this contract are TB tested and retain information on tests in their personnel files.
- **C.** Conduct criminal background checks on all employees and shall arranged to receive subsequent criminal notifications if an employee is convicted of a crime during the time of his or her employment.
- **D.** Be familiar with FCS practices and policies such as the California Core Practice model. Information on the CPM can be found here: http://calswec.berkeley.edu/California-child-welfare-core-practice-model.
- **E.** Contractor shall maintain the confidentiality of all client records. Identifying information about clients may only be disclosed, even within the Contractor's organization, for the express purpose of providing services. The Contractor shall maintain all client records in a secure, locked location. Electronic records must be encrypted and password protected at all times.
- **F.** Contractor shall make prompt reports to SFHSA, within 8 hours, regarding any deaths, serious violence or emergencies involving police, fire or ambulance calls or removal or children by Child Protective Services using the Critical Incident Report form.

# VIII. Reporting Requirements

**A.** Contractor will provide a quarterly report of activities, referencing the tasks as described in Section VI and VII, the Service and Outcome Objectives. Contractor will enter the

quarterly metrics in the CARBON database by the  $30^{th}$  of the month following the end of the quarter for the objectives above.

- **B.** Contractor will provide Ad Hoc reports as required by the Department.
- **C.** For assistance with reporting requirements or submission of reports, the Contractor will contact:

Elizabeth Leone Vladlena Gulchin Geoffrey Nagaye
Contract Manager Program Support Analyst Acting Program Manager
Elizabeth.Leone@sfgov.org Vladlena.Gulchin@sfgov.org Geoffrey.Nagaye@sfgov.org

## IX. Monitoring Activities

<u>Program Monitoring:</u> will include review of client eligibility, and back-up documentation for: reporting progress towards meeting service and outcome objectives, staff coverage, including staff training and qualifications, process for orienting families to the program, and a review of any grievance reports. Program monitoring will also include the measures used to protect client information, and the review of survey instruments used to measure client satisfaction. The program monitor may observe the facilities and staff/client interactions to assess service quality.

<u>Fiscal Compliance and Contract Monitoring:</u> Fiscal monitoring will include review of the Contractor's organizational budget, the general ledger, quarterly balance sheet, cost allocation procedures and plan, State and Federal tax forms, audited financial statement, fiscal policy manual, supporting documentation for selected invoices, cash receipts and disbursement journals.

Appendix B, Page 1 **HUMAN SERVICES AGENCY BUDGET SUMMARY** BY PROGRAM Name Term **Bayview Hunters Point Foundation** 7/1/2024 - 6/30/2028 Modification New X Renewal If modification, Effective Date of Mod. No. of Mod. Program: Rapid Housing at Holloway House 24-28 Budget Reference Page No.(s) Y1 Y2 Υ3 Y4 Y1-Y4 Total Program Term 7/1/24 - 6/30/25 7/1/25 - 6/30/26 7/1/26 - 6/30/27 7/1/27 - 6/30/28 7/1/2024 - 6/30/2028 Expenditures Salaries & Benefits \$443,125 \$465,281 \$456,419 \$474,144 \$1,838,969 Operating Expenses \$21,236 \$23,664 \$24,404 \$25,335 \$94,639 Subtotal \$464,361 \$480,083 \$489,685 \$499,479 \$1,933,608 Indirect Percentage (%) 15% 15% 15% 15% 15% Indirect Cost \$69,655 \$72,013 \$73,453 \$74,922 \$290,043 Capital/Subcontractor Expenditures \$2,000 \$2,000 Total Expenditures \$536,016 \$552,096 \$563,138 \$574,401 \$2,225,652 **HSA Revenues** HSA Baseline Funding (100% State funds) \$2,144,064 \$536,016 \$536,016 \$536,016 \$536,016 FY26 CODB @ 3% \$16,080 \$48,240 \$16,080 \$16,080 FY27 CODB @ 2% \$11,042 \$11,042 \$22,084 FY28 CODB @ 2% \$11,263 \$11,263 **Total HSA Revenues** \$536,016 \$552,096 \$563,138 \$574,401 \$2,225,652 Non HSA Revenues **Total Non HSA Revenues** TOTAL HSA AND NON HSA REVENUES \$536,016 \$552,096 \$563,138 \$2,225,652 \$574,401 Full Time Equivalent (FTE) 10.75 10.75 10.75 10.75 43.00 Prepared by: Date: HSA-CO Review Signature: HSA #1

									Appendix B, Page 2
			;	Salaries & l	Benefits Detail				
					Y1	Y2	Y3	Y4	Y1-Y4 Total
Salaries & Benefits	Agency 7	Γotals	HSA Program		7/1/24 - 6/30/25	7/1/25 - 6/30/26	7/1/26 - 6/30/27	7/1/27 - 6/30/28	7/1/2024 - 6/30/2028
	Annual Full		% FTE funded						
	Time Salary for		by HSA	Adjusted					
Position Title	FTE	Total FTE	(Max 100%)	FΤΕ	<b>Budgeted Salary</b>	Budgeted Salary	Budgeted Salary	Budgeted Salary	Budgeted Salary
Program Director	\$75,000	1.00	30%	0.30	\$22,500	\$23,175	\$23,625	\$24,075	\$93,375
House Manager	\$68,000	1.00	100%	1.00	\$68,000	\$70,040	\$71,400	\$72,760	\$282,200
Maintenance/Custodial Technician	\$40,000	1.00	50%	0.50	\$20,000	\$20,600	\$21,000	\$21,400	\$83,000
Monitors	\$50,000	3.50	100%	4.00	\$200,000	\$206,000	\$210,000	\$214,000	\$830,000
Residential Case Manager	\$55,000	1.00	80%	0.80	\$44,000	\$45,320	\$46,200	\$47,080	\$182,600
Division Director of Housing &									
Homelessness (In Kind)	\$135,000	0.10							
Facilities Maintenance Director (In Kind)	\$95,000	1.00							
Quality Assurance Coordinator (In	\$95,000	1.00							
Kind)	\$75,000	0.15							
Licensed Clinician (In Kind)	\$90,000	1.00							
Certified Substance Use Counselor									
(In Kind)	\$55,000	1.00		2.22	4054 500	4005.405	4070.005	4070.045	A. 171 175
Totals	\$738,000	10.75	360.00%	6.60	\$354,500	\$365,135	\$372,225	\$379,315	\$1,471,175
E. B. S. B.	05.000/								
Fringe Benefits Rate	25.00%				<b>*</b> 00.005	004.004	400.050	004.000	0007.704
Employee Fringe Benefits	\$184,500				\$88,625	\$91,284	\$93,056	\$94,829	\$367,794
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Total Salaries and Benefits	\$000 F00				¢442 40E	\$4EG 440	¢465.004	\$474.444	¢4 020 000
Total Salaries and Benefits	\$922,500				\$443,125	\$456,419	\$465,281	\$474,144	\$1,838,969

HSA #2

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	Opera	ating Expense De	tail		
	Y1	Y1-Y4 Total			
	7/1/24 - 6/30/25	7/1/25 - 6/30/26	7/1/26 - 6/30/27	7/1/27 - 6/30/28	7/1/2024 - 6/30/2028
Operating Expenses					
Expenditure Category					
Rental of Property					
Utilities(Elec, Water, Gas, Phone, Scavenger)	\$13,000	\$13,000	\$13,200	\$13,500	\$52,700
Office Supplies, Postage	\$500	\$1,000	\$1,000	\$1,200	\$3,700
Building Maintenance Supplies and Repair	\$3,800	\$5,000	\$5,500	\$5,730	\$20,030
Printing and Reproduction					
Insurance	\$3,500	\$3,500	\$3,500	\$3,700	\$14,200
Licenses and Fees					
Staff Training	\$436	\$1,164	\$1,204	\$1,205	\$4,009
Staff Travel					
Rental of Equipment					
Consultants/Subcontractors					
<u>Other</u>					
Total Operating Expenses	\$21,236	\$23,664	\$24,404	\$25,335	\$94,639
. cta. operating Expendes	Ψ21,200	Ψ20,004	ΨΔΤ,ΤΟΤ	Ψ20,000	ΨυΨ,υυυ
HSA #3					

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# Capital & Subcontractor Expenditure Detail

HSA Capital Expenditure	Y1	Y2	Y3	<b>Y4</b>	Y1-Y4 Total
Equipment (Qty)	7/1/24 - 6/30/25	7/1/25 - 6/30/26	7/1/26 - 6/30/27	7/1/27 - 6/30/28	6/30/2028
1 TV, 2 Desktop Computers	\$2,000				\$2,000
Total Equipment Cost	\$2,000				\$2,000
Remodeling	7/1/24 - 6/30/25	7/1/25 - 6/30/26	7/1/26 - 6/30/27	7/1/27 - 6/30/28	6/30/2028
Safety Equipment (Fire Extinguisher, Smoke & Co2 Detectors, First Aid Kits, etc)					
Appliances manage in collaboration w/HSA Standards					
Security System & Walkie Talkies					
Total Remodeling Cost					
Subcontractor	7/1/24 - 6/30/25	7/1/25 - 6/30/26	7/1/26 - 6/30/27	7/1/27 - 6/30/28	6/30/2028
Painting & Minor Repairs					
Mission Linens					
Furniture & Household Items					
Total Subcontractor Cost					
Total HSA Capital & Subcontractor					
Expenditure	\$2,000				\$2,000